
Consolidated financial statements of Halton District School Board

August 31, 2021

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Management Report

Management's responsibility for the consolidated financial statements

The accompanying consolidated financial statements of the Halton District School Board are the responsibility of the Board's management and have been prepared in accordance with the Financial Administration Act, supplemented by Ontario Ministry of Education memorandum 2004:B2 and Ontario Regulation 395/11 of the Financial Administration Act, as described in Note 1 to the consolidated financial statements.

The preparation of consolidated financial statements necessarily involves the use of estimates based on management's judgment, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

Board management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements, and reliable financial information is available on a timely basis for preparation of the consolidated financial statements. These systems are monitored and evaluated by management.

The Audit Committee of the Board meets with the external auditors to review the consolidated financial statements and discuss any significant financial reporting or internal control matters prior to the Board's approval of the consolidated financial statements.

The consolidated financial statements have been audited by Deloitte LLP, independent external auditors appointed by the Board of Trustees. The accompanying Independent Auditor's Report outlines their responsibilities, the scope of their examination and their opinion on the Board's consolidated financial statements.

Director of Education

Superintendent of Business Services

And Treasurer

November 17, 2021

Independent Auditor's Report

To the Trustees of the
Halton District School Board

Opinion

We have audited the consolidated financial statements of Halton District School Board (the "Board"), which comprise the consolidated statement of financial position as at August 31, 2021, and the consolidated statements of operations, cash flows and change in net debt for the year then ended, and notes to the consolidated financial statements, including a summary of significant accounting policies (collectively referred to as the "consolidated financial statements").

In our opinion, the accompanying consolidated financial statements of the Board for the year ended August 31, 2021 are prepared, in all material respects, in accordance with the basis of accounting described in Note 1 to the consolidated financial statements.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards ("Canadian GAAS"). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Consolidated Financial Statements* section of our report. We are independent of the Board in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Emphasis of Matter

Without modifying our opinion, we draw attention to Note 1 of the consolidated financial statements which describes the basis of accounting used in the preparation of these consolidated financial statements and the significant differences between such basis of accounting and the Canadian public sector accounting standards. Our opinion is not modified in respect of this matter.

Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation of the consolidated financial statements in accordance with the basis of accounting described in Note 1 to the consolidated financial statements, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Board's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Board or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Board's financial reporting process.

Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian GAAS will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian GAAS, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Board's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Board to cease to continue as a going concern.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the Board to express an opinion on the consolidated financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Deloitte LLP

Chartered Professional Accountants
Licensed Public Accountants
November 17, 2021

Halton District School Board
Consolidated statement of financial position
As at August 31, 2021

	Notes	2021	2020
		\$	\$
Financial assets			
Cash and cash equivalents		46,687,522	70,238,482
Accounts receivable		49,093,210	111,228,349
Accounts receivable – Government of Ontario	2	314,288,157	307,484,518
Assets held for sale	9	7,825,473	—
		417,894,362	488,951,349
Liabilities			
Accounts payable and accrued liabilities		89,529,138	162,381,734
Net long-term liabilities	4	225,102,396	238,438,931
Deferred revenue	6	19,240,039	19,446,866
Employee future benefits payable	8	22,940,004	26,371,163
Deferred capital contributions	7	653,755,236	616,255,260
		1,010,566,813	1,062,893,954
Net debt		(592,672,451)	(573,942,605)
Non-financial assets			
Prepaid expenses		4,023,710	3,630,825
Tangible capital assets	9	905,677,257	852,433,584
		909,700,967	856,064,409
Contractual obligations and contingent liabilities	15		
Accumulated surplus	10	317,028,516	282,121,804

The accompanying notes are an integral part of the consolidated financial statements.

Approved by the Board

_____, Director of Education

_____, Chair of the Board

Halton District School Board
Consolidated statement of operations
Year ended August 31, 2021

	Notes	Budget \$	2021 Actual \$	2020 Actual \$
Revenue	21			
Provincial grants –				
Grants for Student Needs		734,939,187	726,608,146	693,121,596
Provincial grants – other	11 and 12	2,399,515	31,801,427	3,673,459
Investment income		1,000,000	871,357	1,776,391
Federal grants		1,801,595	1,430,086	512,536
School fundraising and other revenues		12,000,000	1,607,297	11,082,036
Deferred capital contributions – grants recognized	7	31,136,978	35,468,614	31,135,549
Other fees and revenues		23,338,689	38,376,881	25,753,037
		806,615,964	836,163,808	767,054,604
Expenses				
Instruction		635,411,584	620,902,412	580,134,982
Administration		17,554,367	16,278,529	16,468,447
Transportation		19,049,867	19,232,179	17,308,067
Pupil accommodation		112,123,140	108,205,051	104,344,380
Other		6,627,765	33,722,804	6,412,960
School funded activities		12,000,000	2,916,121	11,618,008
Loss on disposition of Fast Track Centre for Skills, Development & Training	19	—	—	1,473,573
	13	802,766,723	801,257,096	737,760,417
Annual surplus		3,849,241	34,906,712	29,294,187
Accumulated surplus, beginning of year		263,564,407	282,121,804	252,827,617
Accumulated surplus, end of year	10	267,413,648	317,028,516	282,121,804

The accompanying notes are an integral part of the consolidated financial statements.

Halton District School Board
Consolidated statement of cash flows
Year ended August 31, 2021

	Notes	2021	2020
		\$	\$
Operating transactions			
Annual surplus		34,906,712	29,294,187
Non-cash items			
Amortization and write-downs of tangible capital assets	9	36,714,128	31,693,263
Deferred capital contributions – grants recognized	7	(35,468,614)	(31,135,549)
Gain on sale of tangible capital assets			
Loss on disposition of Fast Track Centre for Skills, Development & Training	19	—	1,473,573
Cash balance from disposition of Fast Track Centre for Skills, Development and Training	19	—	(3,125,663)
Net change in non-cash working capital balances			
Accounts receivable		62,135,139	(73,493,168)
Accounts receivable – Government of Ontario		(7,825,243)	(17,053,826)
Accounts payable and accrued liabilities		(72,852,596)	83,898,472
Deferred revenue – operating		154,859	303,565
Employee future benefits payable		(3,431,159)	890,511
Prepaid expenses		(392,885)	75,435
		13,940,341	22,820,800
Capital transactions			
Acquisition of tangible capital assets	9	(97,783,274)	(69,551,101)
		(97,783,274)	(69,551,101)
Financing transactions			
Principal repayments on long-term liabilities	5	(13,336,535)	(12,732,676)
Additions to deferred capital contributions	7	72,968,590	61,828,999
Decrease in deferred revenues – capital		(361,686)	(4,652,245)
Decrease in accounts receivable – Government of Ontario		1,021,604	9,144,180
		60,291,973	53,588,258
(Decrease) increase in cash and cash equivalents		(23,550,960)	6,857,957
Cash and cash equivalents, beginning of year		70,238,482	63,380,525
Cash and cash equivalents, end of year		46,687,522	70,238,482

The accompanying notes are an integral part of the consolidated financial statements.

Halton District School Board
Consolidated statement of change in net debt
Year ended August 31, 2021

	Notes	2021	2020
		\$	\$
Annual surplus		34,906,712	29,294,187
Tangible capital asset activities			
Acquisition of tangible capital assets	9	(97,783,274)	(69,551,101)
Amortization of tangible capital assets	9	36,287,929	31,693,263
Write-downs of tangible capital assets	9	426,199	—
Transfer to assets held for sale	9	7,825,473	—
Write-off of tangible capital assets on disposition of Fast Track Centre for Skills, Development and Training	19	—	359,052
		(53,243,673)	(37,498,786)
Other non-financial asset activities			
Acquisition of prepaid expenses		(4,197,206)	(3,737,273)
Use of prepaid expenses		3,804,321	3,812,708
Write-off of prepaid expenses on disposition of Fast Track Centre for Skills, Development and Training	19	—	132,056
		(392,885)	207,491
Increase in net debt		(18,729,846)	(7,997,108)
Net debt, beginning of year		(573,942,605)	(565,945,497)
Net debt, end of year		(592,672,451)	(573,942,605)

The accompanying notes are an integral part of the consolidated financial statements.

1. Significant accounting policies

The consolidated financial statements are prepared by management in accordance with the basis of accounting described below.

Basis of accounting

The consolidated financial statements have been prepared in accordance with the Financial Administration Act supplemented by Ontario Ministry of Education memorandum 2004:B2 and Ontario Regulation 395/11 of the Financial Administration Act.

The Financial Administration Act requires that the consolidated financial statements be prepared in accordance with the accounting principles determined by the relevant Ministry of the Province of Ontario. A directive was provided by the Ontario Ministry of Education within memorandum 2004:B2 requiring school boards to adopt Canadian public sector accounting standards commencing with their year ended August 31, 2004 and that changes may be required to the application of these standards as a result of regulation.

In 2011, the government passed Ontario Regulation 395/11 of the Financial Administration Act. The Regulation requires that contributions received or receivable for the acquisition or development of depreciable tangible capital assets and contributions of depreciable tangible capital assets for use in providing services, be recorded as deferred capital contributions and be recognized as revenue in the statement of operations over the periods during which the asset is used to provide service at the same rate that amortization is recognized in respect of the related asset. The regulation further requires that if the net book value of the depreciable tangible capital asset is reduced for any reason other than depreciation, a proportionate reduction of the deferred capital contribution along with a proportionate increase in the revenue be recognized. For Ontario school boards, these contributions include government transfers, externally restricted contributions and, historically, property tax revenue.

The accounting policy requirements under Regulation 395/11 are significantly different from the requirements of Canadian public sector accounting standards which require that:

- government transfers, including amounts previously recognized as tax revenue, which do not contain a stipulation that creates a liability, be recognized as revenue by the recipient when approved by the transferor and the eligibility criteria have been met in accordance with public sector accounting standard PS3410;
- externally restricted contributions be recognized as revenue in the period in which the resources are used for the purpose or purposes specified in accordance with public sector accounting standard PS3100; and
- property taxation revenue be reported as revenue when received or receivable in accordance with public sector accounting standard PS3510.

As a result, revenue recognized in the consolidated statement of operations and certain related deferred revenues and deferred capital contributions would be recorded differently under Canadian Public Sector Accounting Standards.

Reporting entity

The consolidated financial statements reflect the assets, liabilities, revenues and expenses of the reporting entity. The reporting entity is comprised of all organizations accountable for the administration of their financial affairs and resources to the Board and which are controlled by the Board, including the following:

- Halton Student Transportation Services ("HSTS"); and
- School generated funds, which include the assets, liabilities, revenues and expenses of various organizations that exist at the school level and which are controlled by the Board are reflected in the consolidated financial statements.

1. Significant accounting policies (continued)

Reporting entity (continued)

All material inter-departmental and inter-organizational transactions and balances between these organizations are eliminated upon consolidation.

Trust funds

Trust funds and their related operations administered by the Board are not included in the consolidated financial statements, as they are not controlled by the Board.

Cash and cash equivalents

Cash and cash equivalents are comprised of cash on hand and demand deposits.

Tangible capital assets

Tangible capital assets are recorded at historical cost less accumulated amortization. Historical cost includes amounts that are directly attributable to acquisition, construction, development or betterment of the asset, as well as interest related to financing during construction. When historical cost records were not available, other methods were used to estimate the costs and accumulated amortization.

Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as leased tangible capital assets. All other leases are accounted for as operating leases and the related payments are charged to expenses as incurred.

Tangible capital assets, except land, are amortized on a straight-line basis over their estimated useful lives as follows:

Asset	Estimated useful life in years
Land improvements with finite lives	15
Buildings	40
Other buildings	20
Portable structures	20
Equipment	5-15
First-time equipping of schools	10
Furniture	10
Computer software	5
Leasehold improvements – buildings	5
Computer hardware	3

Assets under construction and assets that relate to pre-acquisition and pre-construction costs are not amortized until the asset is available for productive use.

Effective fiscal year 2021, the useful life for computer hardware was revised from five years to three years based on new information related to the actual life of the assets that resulted in this change in estimate. As such, additional amortization was recorded during the year to bring the net book value in line with this new policy. The impact of this change is additional amortization expense of \$1,301,811 recorded in the current year.

Land permanently removed from service and held for resale is recorded at the lower of cost and estimated net realizable value. Cost includes amounts for improvements to prepare the land for sale or servicing. Buildings permanently removed from service and held for resale cease to be amortized and are recorded at the lower of carrying value and estimated net realizable value.

1. Significant accounting policies (continued)

Tangible capital assets (continued)

Tangible capital assets which meet the criteria for financial assets are reclassified as "assets held for sale" on the consolidated statement of financial position.

Deferred revenue

Certain amounts are received pursuant to legislation, regulation or agreement and may only be used in the conduct of certain programs or in the delivery of specific services and transactions. These amounts are recognized as revenue in the fiscal year the related expenses are incurred or services performed.

Deferred capital contributions

Contributions received or receivable for the purpose of acquiring or developing a depreciable tangible capital asset for use in providing services, or any contributions in the form of depreciable tangible assets received or receivable for use in providing services, is recognized as deferred capital contributions (DCC) as defined in Ontario Regulation 395/11 of the Financial Administration Act. These amounts are recognized as revenue at the same rate as the related tangible capital asset is amortized. The following items fall under this category:

- Government transfers received or receivable for capital purpose;
- Other restricted contributions received or receivable for capital purpose; and
- Amounts previously recognized as property taxation revenues which were historically used to fund capital assets.

Retirement and other future benefits

The Board provides defined retirement, post retirement and workers' safety insurance benefits to specified employee groups. These benefits include pension, retirement gratuity, health and dental, workers' safety insurance benefits, carry-over sick leave and long-term disability benefits.

(a) Employee Life and Health Trusts

As part of ratified labour collective agreements for unionized employees that bargain centrally and ratified central discussions with the Principals and Vice-Principals Associations, a number of Employee Life and Health Trusts (ELHTs) were established. The ELHTs provide health, life and dental benefits to teachers, education workers and other school board staff and retired individuals starting with a school board's participation date into the ELHT. These benefits are being provided through a joint governance structure between the bargaining/employee groups, school board trustees associations and the Government of Ontario.

The Board's employees belong to the following ELHTs: Elementary Teachers' Federation of Ontario (ETFO), Elementary Teachers' Federation of Ontario Education Workers (ETFO-EW), Ontario Secondary School Teachers' Federation (OSSTF), Ontario Secondary School Teachers' Federation Education Workers (OSSTF-EW), Education Workers' Alliance of Ontario (EWAO), Canadian Union of Public Employees (CUPE), Education Council of Associations for Benefits (ECAB), and ONE-T for non-unionized employees including Principals and Vice-Principals.

The Board is no longer responsible to provide these benefits to ETFO, OSSTF, OCTU (under OSSTF-EW), PSSP (under OSSTF-EW), DECE (under ETFO-EW), CUPE, HDEAA (under EWAO), Principals and Vice-Principals and non-unionized employees.

1. Significant accounting policies (continued)

(a) Employee Life and Health Trusts

Funding for the ELHTs is based on the existing benefits funding embedded within the Grants for Student Needs (GSN) and additional ministry funding in the form of a Crown contribution and Stabilization Adjustment. School boards are required to remit the negotiated amount per full-time equivalency (FTE) on a monthly basis.

The Board continues to provide health and dental benefits for retired individuals in certain employee groups and continues to have a liability for payment of benefits for individuals who are retired under these plans.

(b) Retirement gratuity plan, sick leave plan, and post-retirement health and dental plan

The Board has adopted the following policies with respect to accounting for these employee benefits:

- (i) The costs of self-insured retirement and other employee future benefits are actuarially determined using management's best estimate of salary escalation, accumulated sick days at retirement, insurance and health care costs trends, disability recovery rates, long-term inflation rates and discount rates. In prior years, the cost of retirement gratuities that vested or accumulated over the periods of service provided by the employee were actuarially determined using management's best estimate of salary escalation, accumulated sick days at retirement and discount rates. As a result of the plan change, the cost of retirement gratuities were actuarially determined using the employee's salary, banked sick days and years of service as at August 31, 2012 and management's best estimate of discount rates. The changes resulted in a plan curtailment and any unamortized actuarial gains and losses were recognized as at August 31, 2012. Any actuarial gains and losses arising from changes to the discount rate are amortized over the expected average remaining service life of the employee group.

For self-insured retirement and other employee future benefits that vest or accumulate over the periods of service provided by employees, such as post-retirement health and dental benefits, the cost is actuarially determined using the projected benefit method prorated on service. Under this method, the benefit costs are recognized over the expected average service life of the employee group. The changes to the post-retirement health and dental plan resulted in a plan curtailment and any unamortized actuarial gains and losses associated with the employees impacted by the change were recognized as at August 31, 2012.

For those self-insured benefit obligations that arise from specific events that occur periodically, such as obligations for workers' compensation, the cost is recognized immediately in the period the events occur. Any actuarial gains and losses that are related to these benefits are recognized immediately in the period they arise.

- (ii) The costs of multi-employer defined pension benefits, such as the Ontario Municipal Employees Retirement System pensions, are the employer's contributions due to the plan in the period.
- (iii) The costs of insured benefits are the employer's portion of insurance premiums owed for coverage of employees during the period.

1. Significant accounting policies (continued)

Government transfers

Government transfers, which include legislative grants, are recognized in the consolidated financial statements in the period, in which events giving rise to the transfer occur, providing the transfers are authorized, and eligibility criteria have been met and reasonable estimates of the amount can be made. If government transfers contain stipulations which give rise to a liability, they are deferred and recognized in revenue when the stipulations are met.

Government transfers for capital are deferred as required by Regulation 395/11, recorded as deferred capital contributions (DCC) and recognized as revenue in the consolidated statement of operations at the same rate and over the same periods as the asset is amortized.

Contributed materials

Contributed materials are recognized by the Board at the date of contribution when a fair value can be reasonably estimated.

Investment income

Investment income is reported as revenue in the period earned.

When required by the funding government or related Act, investment income earned on externally restricted funds such as pupil accommodation, education development charges and special education form part of the respective deferred revenue balances.

Budget figures

Budget figures have been provided for comparison purposes and have been derived from the budget approved by the Trustees of the Halton District School Board. The budget is developed in accordance with the provincially mandated funding model for school boards and is used to manage program spending within the guidelines of the funding model. Budget figures in the consolidated statement of change in net debt have not been provided.

Property tax revenue

Under Canadian Public Sector Accounting Standards, the entity that determines and sets the tax levy records the revenue in the financial statements, which in the case of the Board, is the Province of Ontario. As a result, property tax revenue received from the municipalities is recorded as part of Provincial grants - Grants for Student Needs on the consolidated statement of operations.

Use of estimates

The preparation of consolidated financial statements in conformity with the basis of accounting described in Note 1 requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities as at the date of the consolidated financial statements, and the reported amounts of revenues and expenses during the year. Actual results could differ from these estimates. These estimates are reviewed periodically and, as adjustments become necessary, they are reported in the periods in which they become known. Significant estimates include employee future benefits, certain accruals, and useful lives of tangible capital assets.

2. Accounts receivable – Government of Ontario

Capital grants

The Government of Ontario replaced variable capital funding with a one-time debt support grant in 2009-10. The Board was granted a one-time grant that recognized capital debt as of August 31, 2010 that is supported by the existing capital programs. The Board receives this grant in cash over the remaining term of the existing capital debt instruments. The Board may also be entitled to yearly capital grants to support capital programs which would be reflected in this account receivable. As at August 31, 2021, the Board has a receivable balance of \$260,633,861 (\$261,655,465 in 2020) with respect to this capital grant, which has been included on the consolidated statement of financial position as part of Accounts receivable – Government of Ontario.

Operating grants

Effective September 1, 2018, the Ministry of Education (the “Ministry”) introduced a new cash management strategy. As part of the strategy, the Ministry delays the flow of part of the annual operating grant payment to school boards if the school board’s adjusted accumulated surplus and deferred revenue balances are in excess of certain criteria set out by the Ministry. The balance of delayed grant payments receivable by the Board from the Ministry as at August 31, 2021 is \$53,654,296 (\$45,829,053 in 2020) and has been included on the consolidated statement of financial position as part of Accounts receivable – Government of Ontario.

3. Temporary borrowing

The Board’s banking resolutions allow aggregate borrowings to the maximum of \$135 million. The Board has credit facilities available to the maximum of \$100 million with a Canadian chartered bank to address operating requirements, bridge capital expenditures and education development charges outstanding. As at August 31, 2021, the amount drawn was \$nil (\$nil in 2020).

Halton District School Board
Notes to the consolidated financial statements
August 31, 2021

4. Net long-term liabilities

Net long-term liabilities on the consolidated statement of financial position is comprised of Ontario Financing Authority (OFA) and Ontario School Boards Financing Corporation (OSBFC) debentures as follows:

	2021	2020
	\$	\$
Debtentures		
OSBFC, Series 2003-A2, 5.800%, maturing November 2028	12,916,421	14,256,984
OSBFC, Series 2004-A1, 5.483%, maturing November 2029	20,135,322	21,951,623
OSBFC, Series 2005-A1, 4.789%, maturing August 2030	6,024,930	6,549,382
OFA, Bylaw 06090, 4.560%, maturing November 2031	11,292,678	12,114,926
OFA, Bylaw 08012, 4.900%, maturing March 2033	23,986,062	25,457,954
OFA, Bylaw 09037, 5.062%, maturing March 2034	809,921	853,878
OFA, Bylaw 09036, 5.062%, maturing March 2034	4,380,872	4,618,634
OFA, Bylaw 09125, 5.384%, maturing May 2034	6,792,479	7,145,683
OFA, Bylaw 10052, 5.232%, maturing May 2035	9,329,704	9,776,543
OFA, Bylaw 10107, 4.947%, maturing May 2035	14,723,712	15,438,738
OFA, Bylaw 11034, 4.833%, maturing March 2035	14,527,634	15,185,727
OFA, Bylaw 11155, 3.970%, maturing November 2036	11,771,332	12,312,055
OFA, Bylaw 12024, 3.564%, maturing March 2037	14,556,460	15,231,740
OFA, Bylaw 13030, 3.799%, maturing March 2038	38,425,831	40,030,122
OFA, Bylaw 13120, 4.037%, maturing October 2028	10,027,700	11,158,645
OFA, Bylaw 14025, 4.003%, maturing March 2039	22,962,956	23,832,433
OFA, Bylaw 15010, 2.993%, maturing March 9, 2040	1,013,431	1,053,044
OFA, Bylaw 16024, 3.242%, maturing March 15, 2041	145,053	150,199
OFA, Bylaw 17020, 3.594%, maturing March 14, 2042	1,279,898	1,320,621
Net long-term liabilities	225,102,396	238,438,931

Of the net long-term liabilities outstanding of \$225,102,396, principal plus interest payable over the next five years and subsequent payments to maturity are as follows:

	Principal	Interest	Total
	\$	\$	\$
2021/22	13,969,707	10,067,969	24,037,676
2022/23	14,633,648	9,404,028	24,037,676
2023/24	15,329,885	8,707,791	24,037,676
2024/25	16,060,023	7,977,653	24,037,676
2025/26	16,825,748	7,211,928	24,037,676
Total	76,819,011	43,369,369	120,188,380
Thereafter	148,283,385	32,595,467	180,878,852
Net long-term liabilities	225,102,396	75,964,836	301,067,232

Interest payments on long-term liabilities amounted to \$10,701,141 (\$11,304,999 in 2020) (Note 5).

Halton District School Board
Notes to the consolidated financial statements
August 31, 2021

5. Debt charges and capital loan interest

Debt charges and capital loan interest includes principal and interest payments as follows:

	2021	2020
	\$	\$
Principal payments on long-term liabilities	13,336,535	12,732,676
Interest payments on long-term liabilities	10,701,141	11,304,999
Interest payments on temporary financing of capital projects	244,822	367,888
	24,282,498	24,405,563

6. Deferred revenue

Revenue received and that have been set aside for specific purposes by legislation, regulation or agreement are included in deferred revenue and reported on the consolidated statement of financial position.

Deferred revenue set-aside for specific purposes by legislation, regulation or agreement as at August 31, 2021 is comprised of:

	Balance as at August 31, 2020	Contributions received	Revenue recognized in the period	Transfers to deferred capital contributions	Balance as at August 31, 2021
	\$	\$	\$	\$	\$
Special education	1,479,820	92,495,879	92,383,840	—	1,591,859
Legislative grants	225,467	35,525,289	29,757,983	5,581,296	411,477
Other provincial grants	—	240,913	240,913	—	—
Other Ministry of Education grants	443,024	22,576,139	20,038,290	2,513,556	467,317
School renewal	9,183,369	10,331,902	2,559,779	7,326,941	9,628,551
Education development charges	—	28,746,716	28,746,716	—	—
Other third party	7,093	3,215,383	2,895,374	312,762	14,340
Proceeds (costs) of disposition	8,108,093	(137,462)	—	844,136	7,126,495
Total deferred revenue	19,446,866	192,994,759	176,622,895	16,578,691	19,240,039

7. Deferred capital contributions

Deferred capital contributions include grants and contributions received that are used for the acquisition of tangible capital assets in accordance with regulation 395/11 that have been expended by year end. The contributions are amortized into revenue over the life of the asset acquired.

	2021	2020
	\$	\$
Balance, beginning of year	616,255,260	585,920,862
Disposition of The Centre (Note 19)	—	(359,052)
Net additions to deferred capital contributions	72,968,590	61,828,999
Deferred capital contributions – grants recognized	(35,468,614)	(31,135,549)
Balance, end of year	653,755,236	616,255,260

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8. Retirement and other employee future benefits

	Retirement gratuities	Post retirement benefits	Workplace safety insurance board	Sick leave top-up benefits	2021 Total employee future benefits	2020 Total employee future benefits
	\$	\$	\$	\$	\$	\$
Accrued employee future benefit obligation	12,791,869	471,033	9,943,170	878,117	24,084,189	28,070,261
Unamortized actuarial (losses)	(1,144,185)	—	—	—	(1,144,185)	(1,699,098)
Employee future benefits liability	11,647,684	471,033	9,943,170	878,117	22,940,004	26,371,163

	Retirement gratuities	Post retirement benefits	Workplace safety insurance board	Sick leave top-up benefits	2021 Total employee future benefits	2020 Total employee future benefits
	\$	\$	\$	\$	\$	\$
Recognition of unamortized actuarial losses (gains)	432,735	(329,139)	—	420,061	523,657	296,933
Current year benefit cost	—	108,754	480,862	878,117	1,467,733	5,697,222
Plan amendment	—	98,070	—	—	98,070	—
Interest on accrued benefit obligation	194,441	9,677	151,701	—	355,819	533,606
Employee future benefits expense	627,176	(112,638)	632,563	1,298,178	2,445,279	6,527,761

Above amounts exclude pension contributions to the Ontario Municipal Employees Retirement System, a multi-employer pension plan, described below.

8. Retirement and other employee future benefits (continued)

Actuarial assumptions

The accrued benefit obligations for employee future benefit plans as at August 31, 2021 are based on actuarial valuations/extrapolations completed for accounting purposes as at August 31, 2021. These actuarial valuations/extrapolations take into account any plan changes and the economic assumptions used in these valuations are the Board's best estimates of expected rates of:

	2021	2020
	%	%
Inflation		
Retirement gratuities	1.50	1.50
Healthcare cost escalation		
Dental	5.00	4.50
Health	5.00	7.25
Discount on accrued benefit obligaton		
Retirement gratuities	1.80	1.40
Post-retirement benefits	1.80	1.40

Ontario Teachers' Pension Plan

Teachers and related employee groups are eligible to be members of Ontario Teachers' Pension Plan. Employer contributions for these employees are provided directly by the Province of Ontario. The pension costs and obligations related to this plan are a direct responsibility of the Province. Accordingly, no costs or liabilities related to this plan are included in the Board's consolidated financial statements.

During the year ended August 31, 2021, the employee contributions to this plan were \$47,952,461 (\$43,377,059 in 2020).

Ontario Municipal Employees Retirement System

All permanent non-teaching employees of the Board are eligible to be members of Ontario Municipal Employees Retirement System (OMERS), a multi-employer pension plan. The plan provides defined pension benefits to employees based on their length of service and rates of pay. The Board contributions equal the employee contributions to the plan. During the year ending August 31, 2021, the Board contributed \$9,289,349 (\$8,868,304 in 2020) to the plan. As this is a multi-employer pension plan, these contributions are the Board's pension benefit expenses. No pension liability for this type of plan is included in the Board's consolidated financial statements, as these obligations are a direct responsibility of OMERS.

Retirement gratuities

The Board provides retirement gratuities to certain groups of employees hired prior to specified dates. The Board provides these benefits through an unfunded defined benefit plan. The benefit costs and liabilities related to this plan are included in the Board's Consolidated financial statements. As a result of the 2012 plan change, the amount of the gratuities payable to eligible employees at retirement is based on their salary, accumulated sick days, and years of service at August 31, 2012. Retirement of gratuities expensed amounted to \$627,176 (\$660,935 in 2020).

8. Retirement and other employee future benefits (continued)

Post-retirement benefits

The Board continues to provide post-retirement health and dental benefits to certain employee groups after retirement until the members reach 65 years of age. The premiums are based on the Board experience and retirees' premiums are subsidized by the board. The benefit costs and liabilities related to the plan are provided through an unfunded defined benefit plan and are included in the Board's consolidated financial statements. Employees retiring on or after August 12, 2021, no longer qualify for board subsidized premiums or contributions.

Healthcare spending account

The Board also provides additional supplemental benefits in the form of a healthcare spending account ("HCSA") of \$3,000 per year for all eligible members of the Senior Officers group who retired before August 13, 2021 until age 65. Prior to 2021, the HCSA was not included in the benefits liability and has been recognized as a plan amendment in the current year.

Other employee future benefits

Workplace Safety Insurance Board

The Board is a Schedule 2 employer under the Workplace Safety and Insurance Act ("Act") and, as such, assumes responsibility for the payment of all claims to its injured workers under the Act.

Occurrences between \$1,000,000 and \$25,000,000 are insured under third party insurance coverage. The Board participates in the Workers' Compensation Assistance Program with the School Boards' Co-operative Inc. (SBCI). For an annual fee, this program provides funds to Participating Members that incur claim costs on any workers' compensation incident between \$500,000 and \$1,000,000. The Board is self-insured for all other occurrences. The benefit costs and liabilities related to this plan are included in the Board's consolidated financial statements. School boards are required to provide salary top-up to a maximum of 4½ years for employees receiving payments from the Workplace Safety and Insurance Board, where the collective agreements negotiated prior to 2012 included such provisions.

As of August 31, 2021, these obligations, as actuarially determined, amounted to \$9,943,000 (\$11,880,043 in 2020) and are included in Employee future benefits payable.

The change in this amount from the previous year has been reflected in the consolidated statement of operations.

Long-term disability salary compensation

The costs of salary compensation paid to employees on long-term disability leave are fully insured and are not included in the defined benefit plan.

Sick leave top-up benefits

A maximum of 11 unused sick leave days from the current year may be carried forward into the following year only, to be used to top-up salary for illnesses paid through the short-term leave and disability plan in that year. The accrued benefit obligation for the sick leave top-up is based on an actuarial valuation for accounting purposes as of August 31, 2021. This actuarial valuation is based on assumptions about future events.

Halton District School Board
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August 31, 2021

9. Tangible capital assets

	Cost, August 31, 2020 \$	Additions and betterments \$	Disposals \$	To/from construction in progress \$	Writedowns \$	Transfer to assets held for sale \$	Cost, August 31, 2021 \$
HDSB							
Land	228,407,300	23,879,151	—	40,228	—	(7,825,473)	244,501,206
Land improvements	47,128,991	4,172,273	—	—	—	—	51,301,264
Buildings (40 yrs)	871,211,748	26,524,004	—	—	—	—	897,735,722
Other buildings	112,268	—	—	—	—	—	112,268
Portable structures	7,219,093	3,606,255	(386,500)	—	—	—	10,438,848
Construction in progress	17,224,049	28,894,152	—	735,580	—	—	46,853,781
Pre-acquisition costs - land	466,427	68,135	—	(40,228)	(426,199)	—	68,135
Pre-acquisitions costs - buildings	735,581	521,746	—	(735,580)	—	—	521,747
Equipment (5 years)	405,541	365,053	(8,919)	—	—	—	761,675
Equipment (10 years)	3,823,925	395,181	(141,569)	—	—	—	4,077,537
Equipment (15 years)	2,029,090	39,694	—	—	—	—	2,068,784
First time equipping	12,715,591	842,544	(1,380,886)	—	—	—	12,177,249
Furniture	760,183	10,200	(11,052)	—	—	—	759,331
Computer hardware	7,158,846	7,256,774	(4,091,651)	—	—	—	10,323,969
Computer software	711,761	27,951	(597,687)	—	—	—	142,025
Leasehold improvements - buildings	331,429	1,180,161	—	—	—	—	1,511,590
	1,200,441,793	97,783,274	(6,618,264)	—	(426,199)	(7,825,473)	1,283,355,131

	Accumulated amortization Balance at August 31, 2020 \$	Amortization \$	Disposals \$	Accumulated amortization Balance at August 31, 2021 \$	Net book value 2021 \$	Net book value 2020 \$
HDSB						
Land	—	—	—	—	244,501,206	228,407,300
Land improvements	21,025,922	3,227,761	—	24,253,683	27,047,581	26,103,069
Buildings (40 yrs)	305,964,225	26,616,779	—	332,581,004	565,154,718	565,247,493
Other buildings	36,486	5,613	—	42,099	70,169	75,782
Portable structures	5,718,905	449,687	(386,500)	5,782,092	4,656,756	1500,188
Construction in progress	—	—	—	—	46,853,781	17,224,049
Pre-acquisition costs - land	—	—	—	—	68,135	466,427
Pre-acquisitions costs - buildings	—	—	—	—	521,747	735,581
Equipment (5 years)	174,145	111,268	(8,919)	276,494	485,181	231,396
Equipment (10 years)	2,171,036	309,649	(141,569)	2,339,116	1,738,421	1,652,889
Equipment (15 years)	592,099	200,631	—	792,730	1,276,054	1,436,991
First time equipping	8,072,781	1,202,202	(1,380,886)	7,894,097	4,283,152	4,642,810
Furniture	313,272	75,824	(11,052)	378,044	381,287	446,911
Computer hardware	3,290,076	3,713,559	(4,091,651)	2,911,984	7,411,985	3,868,770
Computer software	649,262	58,965	(597,687)	110,540	31,485	62,499
Leasehold improvements - buildings	—	315,991	—	315,991	1,195,599	331,429
	348,008,209	36,287,929	(6,618,264)	377,677,874	905,677,257	852,433,584

(a) Assets under construction

Assets under construction which include construction in progress, pre-acquisition costs – land and pre-acquisition costs – building for a total value of \$47,443,663 (\$18,426,057 in 2020) have not been amortized. Amortization of these assets will commence when the asset is put into service.

(b) Assets held for sale

As of August 31, 2021, \$7,825,473 related to one parcel of land was recorded as assets held for sale.

Halton District School Board
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August 31, 2021

10. Accumulated surplus

Accumulated surplus consists of the following:

	2021	2020
	\$	\$
Non-designated surplus	21,879,796	28,933,760
Amounts internally restricted for future use of the Board		
Retirement gratuities	—	1,133,000
Other operating	24,303,321	10,198,566
Accommodation	30,948,177	29,384,263
Committed capital projects and sinking fund interest	7,353,075	7,304,993
	62,604,573	48,020,822
Unavailable for compliance		
Employee future benefits	(56,103)	(545,356)
Interest accrual	(2,900,578)	(3,090,210)
	(2,956,681)	(3,635,566)
Revenue recognized for land		
Land (Note 9)	244,501,206	228,407,300
Pre-acquisition costs land (Note 9)	68,135	466,427
Assets held for sale (Note 9)	7,825,473	—
Education development charges outstanding (i)	(20,886,812)	(25,372,589)
	231,508,002	203,501,138
School generated funds	3,992,826	5,301,650
Total accumulated surplus	317,028,516	282,121,804

- (i) The Education Act, Part IX, Division E and Ontario Regulation 20/98 (amended by Ontario Regulation 95/02) provide requirements for determining a board's eligibility to impose Education Development Charges ("EDC") on new development, and the calculation of these charges. The accumulated eligible education development charge expenditures may be financed through cash and cash equivalents or temporary borrowing on the consolidated statement of financial position. Interest on education development charges outstanding amounted to \$44,459 (\$230,007 in 2020).

11. Ministry of Labour, Training and Skills Development Funding

The Board has a transfer payment agreement with the Ministry of Labour, Training and Skills Development ("MLTSD") to provide Adult Non-Credit Language Training in the form of English as a Second Language ("ESL") and French as a Second Language ("FSL"). For the year ended August 31, 2021, the Board subcontracted part of the language instruction to Fast Track Centre for Skills, Development and Training (the "Centre").

A requirement of the agreement with MLTSD is to provide audited financial statements for the funding year, including a schedule of revenue and expenses related to the agreement. The following is a breakdown of the revenue and expenses related to the Adult Non-Credit Language Training Program for the year ended August 31, 2021:

	2021
	\$
Program revenue	
Funds received	575,800
Program expenses	
Salaries and benefits	271,470
Classroom resources	23,018
Subcontracted services	224,559
Cleaning, phone and other expenses	27,510
Administration fee	42,428
	588,985
Excess of expenses over revenue	(13,185)

12. In-kind transfers - Ministry of Government and Consumer Services

The Board has recorded both revenues and expenses associated with centrally procured in-kind transfers of personal protective equipment ("PPE") and critical supplies and equipment ("CSE") received from the Ministry of Government and Consumer Services ("MGCS"). The amounts recorded were calculated based on the weighted average cost of the supplies as determined by MGCS and quantity information based on the Board's records. The in-kind revenue recorded for these transfers is \$9,968,705 with expenses based on use of \$9,968,705 for a net impact of \$nil to the consolidated statement of operations.

13. Expenses by object

The following is a summary of expenses reported in the consolidated statement of operations by object:

	Budget	2021 Actual	2020 Actual
	\$	\$	\$
Salary and wages	546,727,615	542,815,851	507,158,886
Employee benefits	95,671,701	91,858,202	87,460,107
Staff development	4,035,388	3,191,426	4,145,171
Supplies and services	60,511,794	42,614,020	48,580,451
Interest charges on capital	11,467,131	10,800,790	11,720,387
Rental expenses	124,500	111,546	116,642
Fees and contract services	45,456,699	38,800,368	38,592,895
Other	7,076,384	34,350,765	6,819,042
Amortization and write-downs of tangible capital assets	31,695,511	36,714,128	31,693,263
Loss on disposition of The Centre	—	—	1,473,573
	802,766,723	801,257,096	737,760,417

14. Ontario School Board Insurance Exchange (“OSBIE”)

The school board is a member of the Ontario School Board Insurance Exchange (OSBIE), a reciprocal insurance company licensed under the Insurance Act. OSBIE insures general public liability, property damage and certain other risks. Liability insurance is available to a maximum of \$27 million per occurrence.

The ultimate premiums over a five year period are based on each member of the reciprocal and the Board’s actual claims experience. Periodically, the Board may receive a refund or be asked to pay an additional premium based on its pro rata share of claims experience. The current five year term expires December 31, 2021 and has been renegotiated for a further five year period ending December 31, 2026.

15. Contractual obligations and contingent liabilities

(a) The Board has the following annual lease and contract commitments over the next 5 years with respect to furniture, equipment, computer hardware and software, construction, and portables, totaling \$46,984,983.

	\$
2022	21,733,889
2023	17,360,788
2024	4,086,088
2025	2,028,251
2026	1,235,334
Thereafter	540,633
	<u>46,984,983</u>

15. Contractual obligations and contingent liabilities (continued)

- (b) As of August 31, 2021 the Board had guarantees outstanding of \$1,044,730 (\$1,501,311 in 2020) relating to construction projects in progress.
- (c) In the normal course of operations, the Board becomes involved in various claims and legal proceedings. While the final outcome with respect to claims and legal proceedings pending at August 31, 2021 cannot be predicted with certainty, it is in the opinion of the Board that their resolution will not have a material adverse effect on the Board's financial position or results of operations.

16. Partnership in Halton Student Transportation Services

Transportation services for the Board are provided by Halton Student Transportation Services ("HSTS") in partnership with Halton Catholic District School Board. Under the agreement created at the time HSTS was established, decisions related to the financial and operating activities of HSTS are shared. No partner is in a position to exercise unilateral control. Operations of HSTS have been included in these consolidated financial statements based on the share of net financial resources contributed by the Board during the fiscal period being reported.

This entity is proportionately consolidated in the Board's consolidated financial statements whereby the Board's pro-rata share of assets, liabilities, revenues and expenses of the consortium are included in the Board's consolidated financial statements. Inter-organizational transactions and balances have been eliminated.

The following provides condensed financial information:

	Total	2021 Board portion	Total	2020 Board portion
	\$	\$	\$	\$
Financial position				
Financial assets	778,985	482,971	236,365	144,064
Liabilities	794,525	492,606	259,244	158,009
Non-financial assets	16,300	10,106	23,639	14,408
Accumulated surplus	760	471	760	463
Operations				
Revenue	30,451,648	19,919,426	25,765,149	16,873,601
Expenses	30,451,648	19,919,426	25,765,149	16,873,601
Annual surplus	—	—	—	—

17. Repayment of "55 School Board Trust" funding

On June 1, 2003, the Board received \$7,294,000 from The 55 School Board Trust (the "Trust") for its capital related debt eligible for provincial funding support pursuant to a 30-year agreement it entered with the Trust. The 55 School Board Trust was created to refinance the outstanding not permanently financed debt of participating boards that are beneficiaries of the Trust. Under the terms of the agreement, The 55 School Board Trust repaid the Board's debt in consideration for the assignment by the Board to the Trust of future provincial grants payable to the Board in respect of the not permanently financed debt.

As a result of the above agreement, the liability in respect of the not permanently financed debt is no longer reflected in the Board's financial position.

18. Funds administered by the Board

Trust funds administered by the Board amounting to \$2,619,014 (\$2,442,570 in 2020) have not been included in the consolidated financial statements, as they are not controlled by the Board.

	Trust funds	Deferred leave plan	2021 Total	2020 Total
	\$	\$	\$	\$
Opening balance at August 31, 2020	700,251	1,742,319	2,442,570	2,438,826
Contributions received in 2021	6,750	642,895	649,645	777,786
Earnings on investments in 2021	4,861	—	4,861	23,648
	711,862	2,385,214	3,097,076	3,240,260
Disbursements in 2021	35,910	442,152	478,062	797,690
Closing balance at August 31, 2021	675,952	1,943,062	2,619,014	2,442,570

19. Separation from Fast Track Centre for Skills, Development and Training

In previous years, the consolidated financial statements of the Board included the accounts and balances of the Centre. Effective September 1, 2019, The Centre is no longer part of the Board's reporting entity. Prior to this date the Board and The Centre were considered to be related parties by virtue of common control, as the Board had the ability to unilaterally appoint or remove a majority of the members of The Centre's Board of Directors. Subsequent to September 1, 2019, the Board and The Centre have effectively severed their related party relationship, through the resignation of Board personnel from The Centre's Board of Directors, and the transfer, modification, or termination of other financial and employment arrangements between the two parties. As such, the consolidated financial statements no longer reflect the activities or balances of The Centre.

In accordance with Canadian public sector accounting standard PS3430 - Restructuring Transactions, a one time loss on the disposition of The Centre was recorded in the consolidated statement of operations in the amount of \$1,473,573 for the year ended August 31, 2020, to reflect the removal of the balances previously recorded in the consolidated statement of financial position relating to The Centre, as follows:

**19. Separation from Fast Track Centre for Skills, Development and Training
(continued)**

	As at August 31, 2019 \$
The Centre	
Financial assets	
Cash and cash equivalents	3,125,663
Accounts receivable	<u>198,665</u>
	<u>3,324,328</u>
Liabilities	
Accounts payable and accrued liabilities	571,866
Deferred revenue	1,410,945
Deferred capital contributions	<u>359,052</u>
	<u>2,341,863</u>
Net debt	<u>982,465</u>
Non financial assets	
Prepaid expenses	132,056
Tangible capital assets	<u>359,052</u>
	<u>491,108</u>
Accumulated surplus	<u>1,473,573</u>

20. COVID-19

On March 11, 2020, the World Health Organization characterized the outbreak of a strain of the novel coronavirus ("COVID-19") as a pandemic which has resulted in a series of public health and emergency measures that have been put in place to combat the spread of the virus. The short-term impact of COVID-19 has resulted in decreased enrollment due to decreases in both immigration and migration, additional one time stabilization funding and COVID-19 supports from the Ministry of Education as well as savings due to school closures throughout the year. The long-term duration and impact of COVID-19 is unknown at this time and it is not possible to reliably estimate the impact that the length and severity of these developments will have on the financial results and condition of the Board in future periods.

21. Comparative figures

Certain of the comparative figures have been reclassified to conform with current year presentation.